June 25, 2001

Mr. Monty Waters Assistant General Counsel Texas Department of Health 1100 West 49<sup>th</sup> Street Austin, Texas 78756-3199

OR2001-2690

Dear Mr. Waters:

You ask whether certain information is subject to required public disclosure under chapter 552 of the Government Code. Your request was assigned ID # 148687.

The Texas Department of Health (the "department") received a request for information relating to a "notification/complaint made [to the department] regarding a potential infectious organism." You claim that the requested information is excepted from disclosure under section 552.101 of the Government Code. We have considered the exception you raise and have reviewed the information you submitted.

We first address the department's failure to comply with section 552.301 of the Government Code in requesting this decision. Section 552.301 prescribes procedures that a governmental body must follow in asking this office to decide whether requested information is excepted from public disclosure. Section 552.301(b) provides that "[t]he governmental body must ask for the attorney general's decision and state the exceptions that apply ... not later than the 10<sup>th</sup> business day after the date of receiving the written request [for information]." Section 552.302 provides that "[i]f a governmental body does not request an attorney general decision as provided by Section 552.301 ... the information requested in writing is presumed to be subject to required public disclosure and must be released unless there is a compelling reason to withhold the information."

You inform this office that the department received the request for the submitted documents on March 29, 2001. You requested this decision by letter dated April 20, 2001. You admit that the department thus failed to comply with section 552.301(b) in requesting this decision.

Therefore, the information in question must be released, unless there is a compelling reason why it should be withheld from public disclosure. See also Hancock v. State Bd. of Ins., 797 S.W.2d 379, 380-81 (Tex. App.--Austin 1990, no writ). The presumption under section 552.302 that information is public generally can be overcome by demonstrating that the information is confidential under other law or that third-party interests are at stake. See Open Records Decision Nos. 630 at 3 (1994), 325 at 2 (1982). Therefore, we will address your arguments under section 552.101.

Section 552.101 of the Government Code excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." This exception protects information that is made confidential by statute. Chapter 81 of the Health and Safety Code codifies the Communicable Disease Prevention and Control Act. See Health and Safety Code § 81.001. Section 81.046 provides in relevant part:

- (a) Reports, records, and information furnished to a health authority or the department that relate to cases or suspected cases of diseases or health conditions are confidential and may be used only for the purposes of this chapter.
- (b) Reports, records, and information relating to cases or suspected cases of diseases or health conditions are not public information under Chapter 552, Government Code, and may not be released or made public on subpoena or otherwise except as provided by Subsections (c) and (d).

Id. § 81.046(a)-(b). In Open Records Decision No. 577 (1990), this office concluded that any information acquired or created during an investigation under chapter 81 of the Health and Safety Code is confidential and may not be released unless an exception set out in section 81.046 applies.

Having reviewed the submitted documents, we agree that they fall within the scope of section 81.046 of the Health and Safety Code. None of the statute's permissive release provisions appears to apply. See id. § 81.046(c). The confidentiality of the information in question is not affected by the fact that some of the information may already be in the requestor's possession. You do not inform us that the requestor is a person to whom the department may release information that is protected by section 81.046. Moreover, section 81.046 contains no provision for a waiver of confidentiality, and the inadvertent release of information that is encompassed by section 81.046 does not affect the confidentiality of that information for purposes of chapter 552 of the Government Code. See Gov't Code §§ 552.007(a) (providing that governmental body has discretion to release information unless disclosure is prohibited by law or the information is confidential under law), .352 (providing criminal penalties for distribution of information considered to be confidential under Gov't Code ch. 552); Open Records Decision No. 216 at 2 (1978) (explaining that discretion to voluntarily disclose information exists absent some express statutory provision or other law making the information confidential and prohibiting its disclosure). Accordingly, the department must

withhold the submitted documents from the requestor under section 552.101 of the Government Code in conjunction with section 81.046 of the Health and Safety Code. As we are able to make this determination, we need not address your additional arguments against disclosure.

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov't Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must appeal by filing suit in Travis County within 30 calendar days. Id. § 552.324(b). In order to get the full benefit of such an appeal, the governmental body must file suit within 10 calendar days. Id. § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. Id. § 552.321(a).

If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, within 10 calendar days of this ruling, the governmental body will do one of the following three things: 1) release the public records; 2) notify the requestor of the exact day, time, and place that copies of the records will be provided or that the records can be inspected; or 3) notify the requestor of the governmental body's intent to challenge this letter ruling in court. If the governmental body fails to do one of these three things within 10 calendar days of this ruling, then the requestor should report that failure to the attorney general's Open Government Hotline, toll free, at 877/673-6839. The requestor may also file a complaint with the district or county attorney. Id. § 552.3215(e).

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can appeal that decision by suing the governmental body. *Id.* § 552.321(a); *Texas Department of Public Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the General Services Commission at 512/475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Sincerely,

James W. Morris, III
Assistant Attorney General

**Open Records Division** 

JWM/sdk

Ref: ID# 148687

Enc. Submitted documents

c: Mr. Danny Barnes
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(w/o enclosures)